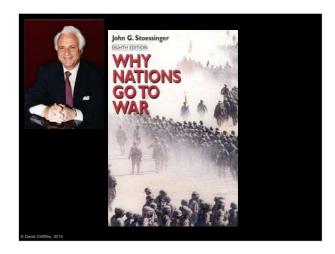






"None of the three nations intended to create such risks" "the decisions of all three nations ... had been distorted by misinformation, misjudgement and miscalculation"











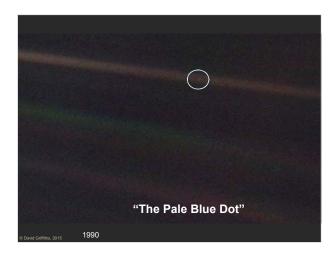




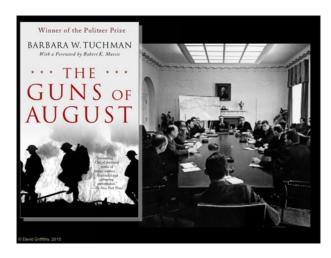




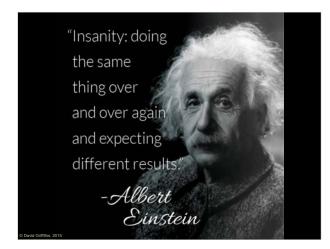
















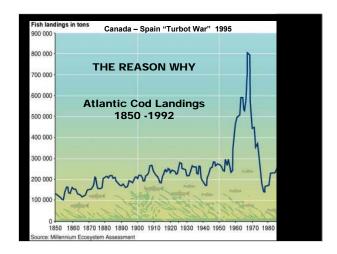


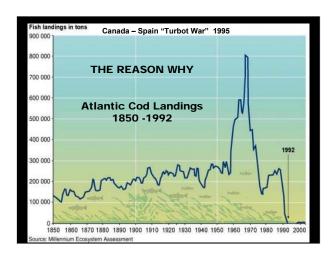
















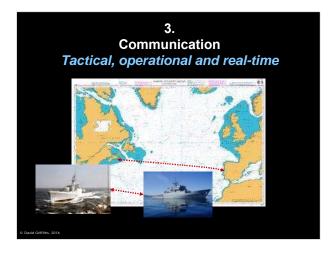




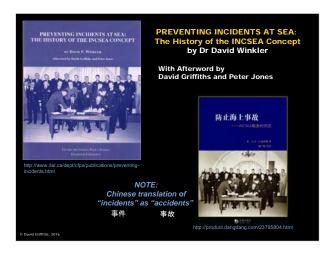
























INCSEA in Action

Yom Kippur (Ramadan) War (1973)

Afghanistan (1979)

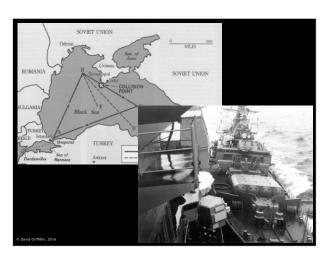
KAL Flight 007 (1983)

The Minsk-Holt Incident (1984)

Black Sea (1988)

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Annual consultation leading to	
1989 "Jackson Hole" Agreement "Uniform Interpretation of Norms of International Law	
Governing Innocent Passage"	
The state of the s	
The state of the s	
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Other INCSEAs with USSR / Russia	
 United Kingdom (1972) Canada, France, Germany, Italy (1989) Netherlands, Norway, Spain (1990) Greece (1991) 	
• Japan (1993) • South Korea (1994)	
• Turkey (negotiated but not concluded) • Portugal (negotiated but not concluded)	
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Other Bilateral Experience Germany – Poland (1990) Greece-Turkey (1988)

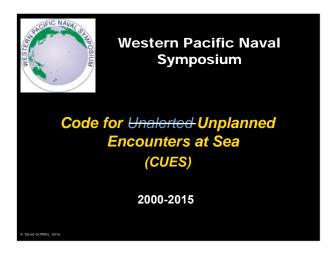




China – U.S. Military Maritime Consultative Agreement (MMCA) 1998 An agreement on mechanisms for regular consultations on broader maritime cooperation, including on ways to avoid "accidents" MoU regarding Rules of Behaviour for Safety of Air and Maritime Encounters 2014 Annual professional consultation and a "whole of government" provision





















SUCCESSFUL
MULTI-NATIONAL
"WHOLE-OF-GOVERNMENT"
INCIDENT MANAGEMENT

• Operational Focus
• "Political Space"
• Transformational Process

1. Operational Focus

- "Sailor made" a practical arrangement made by operational professionals (not a treaty)
- Simple focused on safety and not complex coordination of operations
- Frank, honest and private (not an opportunity for posturing, either publicly or in private)

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2. "Political Space"	
In the national interest	
 Strategic: Reduces political risk and advances political objectives 	
 Operational and Tactical: Enables on-scene commanders to achieve government objectives 	
with less risk of unintended consequences	-
© David Griffers, 2016	
3. Transformational Process	
 The product is not a document, it is a 	
transformed relationship	
 A process that enhances trust through accountability and verifiability 	
 The spirit is even more important than the words 	
E David Griffen, 2016	
"If it does not work under adversity	
it's not worth the paper	
it's written on"	
Rear-Admiral Ronald Kurth	

Three Principles Cooperative incident management is a political imperative Arrangements must be made by maritime professionals within approved "political space" The spirit of the relationship is more important than the paper



